

Community Outcomes Meeting (COM)

Date: Tuesday, 23 Jan 2023

Present

Tracy Brabin – Mayor of West Yorkshire
Alison Lowe – Deputy Mayor for
Policing and Crime (DMPC)
Liz Hunter – Director WYCA
Julie Reid – Head of Policing and
Crime, WYCA

John Robins – Chief Constable (CC)
West Yorkshire Police (WYP)
Damien Miller – ACC, WYP
Pat Twiggs– ACC, WYP
Supt Nicola Brown - WYP

Also present

Paige Cowling – Engagement Officer, Policing and Crime Dave Iveson, Digital Communications Officer, Policing and Crime Sharon Waugh – Engagement Manager, Policing and Crime Rachel Hannan – Engagement Officer, Policing and Crime Brogan Coulson-Haggins – Communications and Marketing Officer

1. Welcome, introductions and apologies.

The Mayor introduced the meeting, welcomed those in attendance and provided an overview of the meeting.

2. Notes of the previous meeting on 18 October and Matters arising.

The notes of the previous meeting were accepted as a correct record.

3. Mayors Announcements:

- a) Precept Consultation for the proposal for the Council Tax police precept ran between 16 December 2022 to 16 of January 2023. Residents were invited to respond to the proposal of a 6.78% increase, corresponding to 29 pence per week extra for a Band D property. The consultation was promoted extensively online through the Twitter and Facebook accounts, through the Combined Authority's 'Your Voice' consultation platform, and also circulated to partners to help reach a wider audience. This year engagement had also included a postal survey and face-to-face engagement through focus group events. By the close of the survey 1,700 residents had responded to the consultation, with the final results revealing:
 - 69% of respondents supported the Mayor in seeking the funding required to help West Yorkshire Police keep our neighbourhoods and communities safe.
 - 67% of respondents supported the proposal to increase the precept in 2023/24
 - 50% of respondents were from Band A to C households, with Band D households the most frequent (22% of the total).



The Precept would be discussed with the Police and Crime Panel on Friday 3 Feb 2023.

- b) David Carrick Case The Mayor referred to the David Carrick case and the appalling crimes he had committed whilst he was a serving officer within the Metropolitan Police Service. His case highlighted the absolute crucial importance of a robust vetting and a misconduct system, something the Mayor had discussed with the Chief Constable (CC) shortly after she had been appointed. Sadly the Case had an incredibly significant impact on trust and confidence in policing. Item 7 on the agenda related to Violence against women and girls (VAWG) where she wanted to address the concerns in more detail under that item.
- c) Mayors Safer Communities Fund Applicants would be contacted later that afternoon (Grant round 3), 73 projects would share over half a million pounds (£506,097.82). The Mayor took the opportunity to formally thank everyone in WYP and the economic crime team who made the recovery of assets and therefore the fund possible.
- 4. Serious Organised crime (SOC) to access the full reports click here.

The Mayor spoke about the importance of Programme Precision and recognised how vital partnership working was to success and reducing harm. She asked for more information as to how the WYP response to SOC engaged with the early intervention and safeguarding agendas both internally and externally.

ACC Twiggs explained safeguarding sat at the heart of every intervention and consequently referrals and safeguarding issues were identified. By way of an example he spoke about Operation Themis in Kirklees which followed the tragic incident involving a young person who was killed as a result of gang activity. He explained the focus on urban street gangs and the partnership work which included elements of the district and central serious and organised crime resources working together alongside schools, third sector partners and the local authority to mitigate any ongoing risk.

More widely than that he added the serious and organised crime portfolio was responsible for the flagging process through which young people were identified as being at risk of criminal exploitation and following that referrals for pathways and support and diversion were identified at a local level. The process was currently under review to ensure it was fit for purpose and delivering across all five districts.

The Mayor commented she was pleased to note that the structure and investment in the response to the criminal use of firearms in West Yorkshire and that the actual discharge figures were the lowest they had been for six years, a considerable year on year decrease and an increase in the detection rate. She questioned whether this was sustainable.



ACC Twiggs said this was a fantastic achievement delivered by the wider West Yorkshire Police team (WYP). He explained West Yorkshire had a dedicated firearms investigation team, organised crime resources and Neighbourhood staff who all worked as one team which was why they had been so effective.

He commented the figures were just above those for last year but that was still outstanding in comparison to the most similar forces. The team approach had meant they could keep a lid on the discharges through organised crime and that was something that others were looking at and viewing West Yorkshire as a model of excellence.

In response to a question from the Mayor about disrupting criminal drug supply networks, ACC Twiggs explained WYP worked closely with the violence reduction unit which involved a range of partners and added collectively everyone was focused on minimising the amount of violence associated with guns in particular and their links to serious organised crime and disrupting the drug gangs.

He added WY focused on the holistic problems so rather than just going after the drugs or guns they looked at the harm caused by the organised crime groups who used weapons and guns to enforce their will on the community, so it was a combination of many things. WYP targeted the problem and that resulted in drug seizures, weapons, and also illicit finance.

The Mayor said the public would want to know where the guns were coming from. ACC Twiggs said it was a mixture which included stolen weapons, converted blank firearms that came from abroad and guns that were around because of ongoing conflicts in other countries.

The DMPC also asked for reassurance around WYP in relation to those who could legally hold guns and the work of the firearms licencing department.

ACC Twiggs explained WY had a very experienced firearms licencing department, and as a strategic firearms commander he was aware that at the slightest hint of a concern about an individual then as a precaution WYP would remove their licence until that concern was explored whether that was a mental health issue or criminality.

The DMPC said that consultation was underway on licensing and that a cause for concern was that the cost of the licence was so much less than the cost of administering the licence.

The Mayor commented she was pleased to see the efforts made with regards to training and awareness that WYP make across West Yorkshire and with partners and was grateful to the contribution from the Modern Slavery and Human Trafficking team and districts at the West Yorkshire Anti-Slavery Partnership chaired by the DMPC.



She said with her influence over housing, transport, education, business as well as community safety, was there anything more we could do to assist further in engaging partners and communities.

ACC Twiggs stated that WYP had good links with partners which was evident through current engagement and meeting structures. However the Mayor could potentially help increase interaction with the Partnership Intelligence Portal (PIP) submissions via the online intelligence tool. He said modern slavery was a hidden crime and WYP relied on that intelligence to safeguard people. The PIP was a great partnership tool but take-up across the districts was mixed. He welcomed support from both the Mayor and DMPC in promoting its use including via the newly established drugs partnership boards.

With regard to cyber-crime the Mayor said it was ever growing and it would be helpful to have more information on how WYP were responding to the trends.

ACC Twiggs said WYP had a dedicated cyber-crime unit, they worked very closely with the regional organised crime cyber unit and the national team to deliver a comprehensive cyber response across; Pursue, Protect, Prepare and Prevent which followed the functions under the national serious organised crime strategy. The teams were also responsible for major cyber incidents across the force and undertook complex digital investigations.

In terms of local crime prevention the key aspect was working to identify and divert young people who were vulnerable to make sure they did not go down a path of cyber-crime. They also looked at who committed crime and worked closely with businesses and organisations to help them develop effective instant response plans so they knew what to do in the event of a cyberattack and how to help themselves and test their response to those types of simulated attacks. He also spoke about the work of specialists within the team and gave as an example knowledge and experience of the dark web and use of cryptocurrency.

He added WYP Cybercrime team had been nominated for an award at the national cyber-crime awards for Operation Jamesgill which was a positive intervention with a young neurodiverse person who had been diverted away from cyber-crime and was now working to stop cyber-attacks.

The CC spoke about the pressures of retaining well trained staff to work on cyber as the private sector paid more.

The DMPC commented that the reason why Op Jamesgill was such a success was down to the excellent neurodiversity training that WYP officers received, she added that she get a lot of people who had asked her to provide their reflections on police encounters with those with neurodiverse conditions, she added she was pleased this had been fed back into the national preventive measures which had highlighted the vulnerability of young people with neurodiverse conditions.



In response to a question about action fraud ACC Twiggs said the national arrangements outside of WYP control could be better and added that it felt like a long drawn out process, inefficient for both WYP and the victims.

The DMPC referred to some recent casework where someone could not get through the action fraud referral process to West Yorkshire Police, they had the contact name and number of the person who had defrauded them online but could not get any action because actual fraud were not forwarding the detail for WYP to investigate.

Actions:

- It was agreed that this concern would be fed back into the consultation.
- Discuss PIP promotion outside of COM
- Look further into action fraud process

5. Road Safety - to access the full report, click here.

The Mayor began by stating she was pleased with the recruitment within WYCA of two vision zero staff. She then asked for an update on the WY Road Policing Strategy which had run from 2019-22 with regards to its challenges and successes.

Supt Nicola Brown spoke about the impact of covid on road safety data and went on to refer to Killed and Serious Injury data (KSI) which showed positive reductions in pedal cycles and positive digital innovations.

The roads policing team worked in partnership and had seen successes around campaigns which included the Christmas drink/drive campaign and rolling themes which ran every year, the team also worked hard from both a proactive and reactive perspective and were the second highest performing force to the MET. The Dashcam portal had also bee a success with submission which included dangerous driving. Of the 4,900 submissions to the dashcam portal, 75% had resulted in action against the individual.

The Mayor said she understood level of trauma for roads safety staff and added she had funded physical cycle barriers to reduce injury.

She went on to ask about the themes that could be drawn from the collision data. Supt Brown stated passengers in vehicles and pedestrians continued to be the most at risk. The DMPC commented there had been 62 fatal collisions which was now a substantial figure. The Mayor also referred to the importance of education and early intervention work and partnership working to support road safety.

In terms of speed enforcement technology, the Mayor said it would generate better behaviours over longer distances, rather than a moment in time such as a static camera sight. She asked Sup Brown to talk more about its use in West Yorkshire and trials on different types of roads.

Supt Brown said that average speed enforcement was already in use on the M62 and M621 motorways and there would be some further enforcement in this financial



year. In terms of urban roads the partnership said they were looking at that in more detail.

The CC said there was a real opportunity for WY as other areas in the country already have multiple average speed cameras. He added he was really pleased to see Leeds local authority starting to integrate it and added the solution was in the local authority infrastructure.

The Mayor said she had noted that the WYP ANPR (Automatic Number plate recognition) system Cleartone, would be run in tandem alongside the new National system, which had less operational capability. She questioned if it was sustainable.

ACC Miller stated there had been 955 arrests with ANPR which was sustainable. West Yorkshire had made their position known. The CC said the WY system was better, had more ANPR cameras and were the only force with 24 hour capability that was monitoring at tracking. WYP did not want to step back from their progress to date which impacted on road safety and was integral to SOC.

Action:

- Look at what more can be done to support infrastructure through Vision Zero
- Look at further enforcement in locations the public report/request

6.Drugs and Alcohol – to access the full report click here.

The Mayor began by asking about the term "entrenched users' and the interventions they engaged with.

ACC Miller explained that there were 16,000 entrenched users currently in treatment services due to drug or alcohol use. Entrenched users were those who had been arrested for drugs, tested and then placed on the programme and that at this moment in time WYP were aware that there would be more people within communities who were using drugs and alcohol, but their level of that use had not yet brought them into contact with the criminal justice system.

The Mayor asked for an indication of how many persons were arrested for 'trigger' offences and what percentage were subsequently given a drugs test.

ACC Miller explained WYP were not able to provide that data at the current time as they did not have the system in place. He added, when people were arrested it could be for several offences, one of them may or may not be the trigger event and at the moment he could not drawdown that data and cross reference it against those that had been tested. He accepted there was a need to look for a fix as that data could correlate how successful the WYP interventions were to those they had arrested.

The Mayor also asked about the impact of "Inspector Authority" tests on the 'targeting of those whose offending is genuinely driven by drug use' and how things had changed as a result. She also asked for the number of Inspector Authority tests for the same period in 2021 for comparison.



ACC Miller explained that WYP had asked Inspectors based within custody to use testing in a more effective manner and they had started recording that data from September 2020. Looking at September 2021 to December 2021 and then the period from 2022 he was able to share comparable data. The 2021 data for a three month period saw the total and inspectors authorities that were tested was 402, and when you look for the same period for 2022 that had increased to 656. That was an extra 254 tests and increase of 39% in the use of inspectors authorities. He added he thought they would see that the portion within the usual Inspectors Authorities but that they must ensure it was fully used as it could put people on programmes which would hopefully turn them away from their drug abuse.

The Mayor asked for examples of hypothetical individuals that would be tested for Class A trigger with Inspector Authority.

ACC Miller explained if someone came in for a non-trigger offence and they believed that they were under the influence of drugs, it did not matter what offence they had been arrested for, the inspector would be able to sign up for that individual to take a drug test. Likewise, for example, if there was someone who had been fighting and the inspector felt that they were under the influence or felt that that crime had been committed because of drugs then the test could also take place.

The Mayor asked for an explanation for the public of the criteria to perform tests for individuals for drugs. ACC Miller explained this was when offenders aged 18 or older tested for a Class A drug as result of being arrested for trigger offences. An inspector could authorise a test of a person over 18 who had been arrested or charged with an offence providing the inspector had reasonable grounds to suspect that the person had used a Class A drug and that had contributed to the arrest.

The Mayor asked for an explanation on the impact of the move to the new national Refresh Model for Integrated Offender Management (IOM) in December 2021 which had enabled the focus on Neighbourhood Crime and reduced acquisitive reoffending.

ACC Miller explained that under the old integrated Offender Management (IOM) model the cohort of offenders that we were managed increased, so not only did WYP look at the acquisitive crime offenders which was the start of the integrated programme but over a number of years they also decided to include those 'risk of harm' offenders as well, so not only domestic abuse but all violent offenders.

Because those cohorts became so big and the number of individuals who WYP were managing had increased, they had to increase staffing into the new model and so created a dedicated domestic abuse offender management team within each district. As well as looking after the domestic abuse offenders themselves, they had also taken over the responsibility of the 'risk of harm' category. The original integrated Offender Management team was purely focused on neighbourhood crime offenders. The approach meant that they worked more closely with partners to target those individuals who had caused the most harm to communities. They had managed to create an increase of the cohorts but they were manageable.



Offender management teams could work with offenders themselves and divert away from committing crimes but also if individuals continued to commit crime then WYP could catch and bring them in a much earlier. So, it protected victims, reduced crime, diverted people away so they were not reoffending in the first place or would bring them to justice. In response to a further question from the DMPC he confirmed registered sex offenders were not part of IOM.

The Mayor commented that whilst she knew there was a separate paper on Serious Organised Crime (SOC) and that Programme Precision detailed the WYP SOC drugs response, she asked about the current force position, impact on communities and work underway to tackle this through migration to the UK.

ACC Miller explained the supply of illegal drugs into West Yorkshire was a significant crime set for WYP to deal with and was certainly a major factor within the organised crime threat. As of 13 January 2023, there were 104 mapped serious organised crime groups or threats identified by WYP, which includes organised crime groups, urban street gangs, individuals, thematic threats and locations. He explained over two thirds of those groups were a primary threat and the final third were a secondary threat and had connections to drugs. This was constantly changing with new information, intelligence and mapping of the threat was ongoing work at both force and district level who worked in partnership to tackle serious organised crime threats. He added that each area were working in partnership to stop the threat from occurring in the first place and that obviously impacted immigration for UK.

The illegal drugs trade was not something that could be easily quantified but there was a lot of information that was known about recent migration, the influence that individuals had and how much they were responsible for illegal drug supply.

In response to a question about working with the post office, ACC Miller explained that WYP had a really good working relationship with them and that information was exchanged both locally and at a national level as well through the National Crime Agency.

The Mayor said that in Sept 2021 the DMPC had raised issues with the drug testing in districts which were very low in Leeds compared with the other districts and was not in proportion with it's cell throughput. She noted the current percentage tested figures ranged from 16.5% to 22.3% and asked why WYP were not testing more people based on the numbers coming into custody.

ACC Miller welcomed the improved data from Leeds since it had been discussed with the DMPC. In terms of all the districts WYP would not achieve 100% because of the criteria discussed. He went on to say that from September to December 2021 compared with 2022 tests had increased by over 34%. He added WYP had made massive strides but agreed there was still room for improvement. He added WYP needed to push Inspectors Authority above and beyond what they would normally do for the trigger offences and that there was a further opportunity to increase it. However, it was invasive and WYP could only test within the law.

The DMPC said she was looking for reassurance that the tests were being applied rigorously and she asked how WY compared with other forces. The CC said they



needed to look further at the data. She also added that WYP's own data stated that on average 50% or more of those people tested were positive for drugs which meant potential harm to the public. She said it was really important WYP maximised at the two eligibility criteria and that they were confident that they were equal to our most similar forces in terms of the number of tests.

Finally, the Mayor referred to previous conversations and asked about individual officers carrying naloxone nasal spray.

ACC Miller stated a report had come to the chief officer team and that was being supported for a roll out across West Yorkshire. They were trying to source additional funding for its purchase and were working with the Association of Directors of Public Health.

Action:

- WYP to look at drawing Trigger data.
- WYP to look at ensuring figures are up to date on drug testing from each force to ensure forces are applying tests similarly.

7.VAWG – to access the full report click here.

The Mayor welcomed that West Yorkshire were one of three forces which were highlighted as a national exemplar in relation to their treatment of women and girls.

She commented on the earlier announcements in relation to the Carrick case, she explained she wanted to talk about the progress of the Violence Against Women and Girls strategy and what had happened since it launched, she was especially interested in what reassurances WYP could share.

She began by asking about the HMICFRS report into vetting, misconduct, and misogyny and what reassurances could be offered to people in West Yorkshire in terms of WYP's current arrangements.

ACC Miller spoke about the work of the WYP Professional Standards Department (PSD) who led the force strategic plans in relations to VAWG and HMICFRS recommendations with regards to vetting, misconduct, and misogyny. The Senior Leadership Team conducted regular reviews and were held accountable through the workplace behaviours board chaired by ACC Kate Riley, in relation to that and within the plans were a significant number of strategic and tactical actions. This included the introduction of mandatory workplace culture and behaviour 'I Learn' (WYP online training platform). The district/department was held accountable for completion rates and included sexual, misogynistic behaviour, the introduction of sexual harassment policy which incorporated the national strategy. Thee introduction of welfare support for officers and staff which included referrals to Independent Sexual Violence Adviser (ISVA) and Independent Domestic Violence Adviser services (IDVA) and the counter corruption unit would undertake operations to identify and monitor officers and staff flagged as a potential risk of sexual and misogynistic impropriety.



The unit was also undertaking Police National Computer (PNC) checks for all officers and staff within the force negotiated prior to the recent National Police Chiefs Council request for Police National Database (PND) checks and the force vetting unit was aware of the VAWG agenda. Once rejected WYP would use national decision making model and complete full rationale whatever the decision may be.

In terms of new entrants the Mayor asked for assurances that all appropriate steps, suitable checks and vetting were carried out.

ACC explained they were required to undertake vetting to the level for the post, there was a wide variety of checks that were done on multiple systems to obtain a complete picture of the person individual who was either applying for a new job externally or internally was moving into a different role. Those checks would also include social media profiles looking for any adverse behaviour on their posts. Access cards or computer log on would not be issued without current vetting clearance which would mean no access to any WYP system until the vetting had taken place. The Mayor questioned if officers or staff would still be working with the public.

ACC Miller said if they were a new entrant they would not have access to any other systems and would not be working with the public at that moment in time because they were not vetted. He spoke about vetting procedures in detail and the HMICFRS inspection which rated them as 'good'. WYP were fully compliant with vetting at APP (Authorised Professional Practise) and the unit had increased the staffing in line with the police uplift programme. A review had also been conducted of all staff to ensure they were vetted to the correct level.

The CC reiterated that WYP complied with all the national standards expected of them and they did more than that in terms of looking into social media accounts, he was really confident in how robust WYP were. He added every single employee across policing across the UK were being checked in the next three months and others with enhanced vetting levels were also checked every 3,5 and 7 years or every 12 months dependent on their role. Anyone who was suspected with anything to do with sexual offences, harassment, indecency and dishonesty in any shape or form would be placed on restricted duties with no public contact and no engagement victims and witnesses. He was driven to ensure criminals were not part of WYP and he encouraged everyone to have confidence to report to WYP.

In regards to complaints/allegations the Mayor asked how these were dealt with by WYP which included the work of PSD especially when it came to making decisions about disciplinary processes.

ACC Miller explained that any complaint whether internal or external would come through to the professional standards department, if it was about a police officer or a member of staff within the organisation that came through to a team of four individuals with the appropriate authorities. They provided a level of consistency to the decision-making process with regards to allegations that were being made and then to provide an extra level of reassurance and scrutiny some of those decisions



also went to the independent scrutiny panel to ensure the decision making and the rationale behind it had been checked independently.

The Mayor said that from the outset she had been keen to ensure that WYP did not have officers and staff with allegations of sexual violence or inappropriate behaviour, she asked what assurances could be given to the public about the numbers of officers with outstanding allegations against them and she also asked how the officers were dealt with.

ACC Miller explained allegations by using an example of a recent case where a West Yorkshire officer was dismissed after allegations of slapping female officers' bottoms were made. Significant effort had been made to create a call out culture, which included a training pilot, listening to calls and the introduction of Crimestoppers for anonymous reporting lines. There had been a significant increase in reported alleged sexual behaviour and professional standards had the following investigations ongoing, the total for all investigations for sexual misconduct was 30, 19 of which were currently suspended, 11 individuals restricted, and the total investigated for domestic abuse currently stood at 20, 7 suspended and 11 restricted with 2 not meeting the required threshold. All criminal discipline allegations against police officers and police staff were investigated by officers within PSD with the right skills and expertise.

The CC added that in his experience policing was not how it was being portrayed, he added it was a decent, hardworking and inclusive environment and he welcomed the increased scrutiny and challenge. In response to a further question on scrutiny he explained the college of policing set the standards, and HMICFRS inspected against those standards.

Finally, the Mayor said the actions of the Metropolitan Police had a huge impact on people coming forward to report crime here in West Yorkshire, she asked the Chief Constable what he would like to say to people in West Yorkshire.

The CC said that Policing in the United Kingdom had one of the strongest reputations in terms of its sense of decency. In terms of West Yorkshire, people must have faith, trust and confidence that policing would look after them and they could report whatever they needed to. The work WYP had done in terms of crime and tackling sexual offences, and violence against women and girls, was a good indication that they would listen and respond, and they would support people through that process. Working in WYP was a marvellous, challenging and sometimes difficult and he encouraged anyone with any concerns related to police officers to please come forward. He added we needed to protect society from them.

The Mayor said both she and DMPC would continue to encourage women to come forward and report and she thanked the CC for his comments.

8. Safeguarding - please see full report here.

The Mayor spoke about the increase of Indecent Images of children and Youth Produced Imagery outlined in the report, which she added was very concerning. She



explained she supported the POL-ED programme and asked WYP to expand on what more could be done to better support parents and carers on how to keep children safe online and also asked what feedback are they receiving from schools regarding young people, their access to online pornography and the impact this is having on their behaviour.

ACC Miller said that the POL-ED website had a wealth of information that could help parents and children. With regard to online safety access to pornography there was a role for internet providers but there was some good guidance and protections around restricted online access searches. The force education lead Sarah Whitehead was working with schools in relation to children at school accessing pornography on the mobile devices, feedback indicated this negative behaviour, the imagery and indecent images were impacted girls in the class room as well as in everyday life.

POL-ED was a fantastic programme, he encourages all schools to take up the free access to the education and information it provided. 60% of schools had now signed up.

In response to a question about the Tactical Delivery Group which underpinned the CSEA and Neglect plan ACC Miller confirmed at this point in time, this was an internal meeting.

The Mayor referred to the toolkit that was being developed for a pilot by the Centre of Expertise for Child Abuse to assist officers and staff to identify and spot the signs of neglect and abuse in the home. She asked if this had the potential, in the future to be shared with other partners who may come into contact with children in the home.

ACC Miller said this could be shared in time, initially the expertise was intended as a tool to inform investigations and the Criminal Justice Act on how best to explore sexual abuse in the home and how to get the best evidence to achieve convictions. He added WYP had asked if the toolkit could be adapted in the future.

Speaking about the DASH tool, the Mayor asked if WYP would be adopting the College of Policing new Domestic Abuse Risk Assessment (DARA) tool and if so, was there a time scale and any potential problems with partners using a different tool.

WYP would be adopting DARA because as it was national best practise, they would continue to use DASH so they would be using both systems. Discussions were underway in relation to moving external partners to DARA and WYP would work with the College of policing to see if it could be resolved in the future.

The Mayor recognised that striking a balance between under-recording and under-reporting of vulnerable missing children and the premature or unnecessary reporting of children in care as missing was important, she added it was also important to ensure any children at risk of harm were safeguarded and that partners worked together to achieve this. She asked what was the safety net to ensure these things were in place and what were the timescales for the Children Missing from Care Framework pilot and evaluation.



ACC Miller explained that this was embedded in practise, all people reported which included children were dealt with by the tactical leads from the central safeguarding governance unit, officers also audited the work. Inspectors had also been trained to make sure that they were using it properly and the policy was very much to ensure that all those with parental responsibilities whether personal or professional, parents /guardians or carers and did not report children missing too early.

This was not intended to mask or ignore properties as risk which required police intervention.

The DMPC asked about the impact of the 65% cut in the national police grant.

ACC Miller said the grant had provided a number of resources to support investigations and that WYP had achieved some fantastic results and brought people to justice.

The CC added there would be consequences with rape being prioritised but they would continue to do their best with the money and resources available.

Action:

• future paper about the impact of the cut in the National Police Grant.

Cost of living – Exception Report – please see full report here.

The Mayor said the section responding to the public talked about calls for service, she asked what work if any was underway to ensure WYP could manage the response and asked if was possible to push back some incidents to partners (where appropriate).

The WYP demand management unit had done lot of work to ensure that they we're only dealing with things they should, that had reduced demand. They were able to give a lot of advice to callers and either direct them to the relevant agency or website.

With regard to the impact on Officers and staff the Mayor asked about those who were facing financial pressures. She was especially interested in whether anything had flagged in the staff survey in terms of requests for additional support because of anxiety, stress or poor mental health and sickness/absence figures. She also asked if WYP were confident they had the right mechanisms in place to understand the scale of the issue. The Mayor stated she was aware people did not get paid enough within WYP for the job they did and spoke about reports of officers/staff needing to access foodbanks.

ACC Miller stated they had received 1,470 responses to the Health and well-being survey, in terms of themes other than pay they had asked what more they could do to support staff. Employees has asked for help to improve their financial resilience and some of the feedback included free parking, more agile working and also retirement planning information. There was nothing within the survey which had come back specifically for anxiety stress or depression. However, WYP did have the employee assistance programme, the chaplaincy service, trauma risk management



as well as financial health Internet pages. Discounts were also available via the blue light card. Free travel was also discussed for officers and staff.

The Mayor asked about plans to deal with any potential increase in child neglect.

So far WYP had not seen an increase, the statutory systems were in place and a partnership approach would be key, WYP would issue public protection notices which were now embedded within across the five districts and that bought that information together at partnership level.

The Mayor asked about the current strikes across West Yorkshire and asked how involved WYP been to date and what planning/preparation was in place if the strikes continues/increase in number.

Planning was in place and WYP received early notifications of any potential impact. The team were monitoring and recording every log that they dealt so they could actually look at the cost involved to WYP. A gold command system was in place to monitor activity through the day through and WYP had worked to ensure their activity did not have any negative impact.

Action:

• Discuss options within WYCA to further support officers and staff.

10. Future Agenda Items

- Drugs and Alcohol
- Safeguarding
- Serious Crime
- VAWG
- Road Safety
- Exception Paper DMPC asked for a paper from WYP about work they were doing in preparation for the cost-of-living crisis and its impact on society.

ACTION - The CC agreed to produce a further exception paper for the cost-ofliving crisis from a policing perspective.

11. Any Other Business

There were none.

12. Next Meeting

18 April 2023 at 1400

18 April 2023

SUBJECT: Use of Force

PURPOSE OF THE REPORT PRODUCED BY WEST YORKSHIRE POLICE

1. The attached report outlines work undertaken by West Yorkshire Police in respect of Use of Force.

RECOMMENDATION

2. That the Mayor/DMPC uses the report to scrutinise Force performance in respect of Use of Force.

POLICE AND CRIME PLAN 21-24

- 3. The Police and Crime Plan was developed after extensive public and partner consultation culminating in the creation of 'The Voice of West Yorkshire'. Face to face and online consultation and engagement ran from 1 September 2021-30 November 2021; The Voice of West Yorkshire is one of two key documents which supports the Police and Crime Plan 2021 -24. The document includes the notes of key events and can be found here: police-and-crime-plan-voice-of-west-yorkshire-public-consultation.pdf (westyorks-ca.gov.uk).
- 4. Equality, Diversity, and inclusion is a key cross cutting theme which runs throughout the Police and Crime Plan. West Yorkshire is a vibrant and diverse region. It is home to many different communities within the towns, cities, and villages of our districts. Together we all share the same ambition to live in thriving, safe neighbourhoods. At the centre of the police and crime plan is the celebration of this diversity and the vision of a strong, cohesive, and welcoming West Yorkshire which is fair, just, and inclusive.
- 5. The Use of Force by West Yorkshire Police officers and staff is of vital importance to our efforts of keeping West Yorkshire safe and feeling safe. It directly links to our priorities and tackling crime and anti-social behaviour and safeguarding vulnerable people and is also crucial for maintaining public confidence in the police.

KEY INFORMATION

Mayoral/DMPC Activity to date includes:

6. The Mayor/DMPC appreciates that Use of Force can be a concern by the public but that West Yorkshire Police Officers are required at times to use force in order to achieve our Policing purposes which include protecting the vulnerable, attacking criminality and reducing crime. 7. Policing and Crime Colleagues attend the WYP TDG (Tactical Delivery Group) Inequalities meeting (Where the work to support implementation of the Police Race Action Plan takes place), WYP Independent Advisory Group and Independent Scrutiny and Advisory Group which looks at Inequalities.

PARTNERSHIP CONTRIBUTION

The Mayor and DMPC work with specific groups and organisations to better understand the impact of Use of Force on individuals and communities.

EQUALITY, DIVERSITY, AND INCLUSION

The Mayor and DMPC are working closely with the Chief Constable at both a national and local level to better understand the explanation for disproportionality in relation to Use of Force.

ATTACHMENT

<u>Chief Constables report – Use of Force</u>

18 April 2023

SUBJECT: Stop and Search

PURPOSE OF THE REPORT PRODUCED BY WEST YORKSHIRE POLICE

1. The attached report outlines work undertaken by West Yorkshire Police in respect of Stop and Search.

RECOMMENDATION

2. That the Mayor/DMPC uses the report to scrutinise Force performance in respect of Stop and Search.

POLICE AND CRIME PLAN 21-24

- 3. The Police and Crime Plan was developed after extensive public and partner consultation culminating in the creation of 'The Voice of West Yorkshire'. Face to face and online consultation and engagement ran from 1 September 2021-30 November 2021; The Voice of West Yorkshire is one of two key documents which supports the Police and Crime Plan 2021 -24. The document includes the notes of key events and can be found here: police-and-crime-plan-voice-of-west-yorkshire-public-consultation.pdf (westyorks-ca.gov.uk).
- 4. Equality, Diversity, and inclusion is a key cross cutting theme which runs throughout the Police and Crime Plan. West Yorkshire is a vibrant and diverse region. It is home to many different communities within the towns, cities, and villages of our districts. Together we all share the same ambition to live in thriving, safe neighbourhoods. At the centre of the police and crime plan is the celebration of this diversity and the vision of a strong, cohesive, and welcoming West Yorkshire which is fair, just, and inclusive.
- 5. Stop and Search is a protective tool used by the police in specific circumstances where an officer has reasonable grounds to suspect a person is carrying a weapon, stolen property, illegal drugs, or an article used to commit a crime. Stop and Search, used effectively and within the law, makes communities safer.

KEY INFORMATION

- 6. Mayoral/DMPC Activity to date includes:
- 7. The Mayor/DMPC hold the Chief Constable to account to ensure Stop and Search activity is used appropriately, proportionately, in the pursuit of a legitimate aim and in a way that can be explained by the searching officer to the person stopped, this report is part of that process.

- 8. As part of the national portfolio on the APCC Race Disparity Working Group the DMPC will also be considering the recommendations of the IOPC national stop and search learning report as part of the ongoing work to tackle race disparity and improve communities' confidence in policing and the criminal justice system.
- 9. The DMPC will also be working closely with the National Police Chiefs' Council (NPCC) and other organisations on the Race Action Plan.
- 10. Policing and Crime Colleagues attend the WYP TDG (Tactical Delivery Group) Inequalities meeting (Where the work to support implementation of the Police Race Action Plan takes place), WYP Independent Advisory Group and Independent Scrutiny and Advisory Group which looks at Inequalities.
- 11. The Mayor and DMPC sought reassurance from WYP after Child Q a 15-year-old black schoolgirl was strip-searched while at school.
- 12. The Mayor/DMPC welcome the Childrens Commissioner report into Stripsearch.

PARTNERSHIP CONTRIBUTION

The Mayor and DMPC work with specific groups and organisations to better understand the impact of Stop and Search on individuals and communities. The DMPC and Chief Constable along with other colleagues from WYP recently met with representatives of the Black Boy Joy project and Carr Manor School in Leeds to listen to their experiences of Stop and Search.

EQUALITY, DIVERSITY, AND INCLUSION

The Mayor and DMPC are working closely with the Chief Constable at both a national and local level to better understand the explanation for disproportionality in relation to Stop and Search.

ATTACHMENT

Chief Constables report – Stop and Search

18 April 2023

SUBJECT: Mental Health

PURPOSE OF THE REPORT PRODUCED BY WEST YORKSHIRE POLICE

1. The attached report outlines work undertaken by West Yorkshire Police in respect of Mental Health.

RECOMMENDATION

2. That the Mayor/DMPC uses the report to scrutinise Force performance in respect of Mental Health.

POLICE AND CRIME PLAN 21-24

- 3. The Police and Crime Plan was developed after extensive public and partner consultation culminating in the creation of 'The Voice of West Yorkshire'. Face to face and online consultation and engagement ran from 1 September 2021-30 November 2021; The Voice of West Yorkshire is one of two key documents which supports the Police and Crime Plan 2021 -24. The document includes the notes of key events and can be found here: police-and-crime-plan-voice-of-west-yorkshire-public-consultation.pdf (westyorks-ca.gov.uk). Approximately half of respondents felt that addressing mental health issues should be a key priority.
- 4. The Plan consultation has told us that residents understand that addressing poor mental health and child vulnerability can help reduce crime. We will work with all partners to bring about a generational change in stopping people from falling into crime.
- 5. Priority 4 Responding to Multiple and Complex Needs details a specific outcome to reduce trauma and build resilience for the population across West Yorkshire, for those who are vulnerable, facing multiple difficulties, complex needs, mental health crisis, adversity or childhood trauma.

KEY INFORMATION

- 6. Mayoral/DMPC Activity to date includes:
 - The West Yorkshire Criminal Justice and Mental Health Forum is being re-established with a first meeting with partners on the 26th April
 2023.

The forum, will be joint chaired by a senior manager from the West Yorkshire Integrated Care Board (WY ICB) and the office of the Deputy Mayor for Police and crime will support West Yorkshire Police and partners through the changes necessary to mainstream the Right Care/Right Person principles advocated nationally by the National Police Chiefs Council and the College of Policing.

Mayor's Safer Communities Fund

The Mayors Safer Communities Fund continues to deliver projects to tackle poor mental health. Details of projects funded can be found here www.westyorks-ca.gov.uk/mscf. The Mayors Safer Communities Fund first 3 grant rounds awarded in 2022/23 resulted in 172 projects which were awarded a total of £1,037,781.75 with 93 projects (54.07%) stating they were supporting Mental Health (£555,732.17) and impacting 21,222 people.

PARTNERSHIP CONTRIBUTION

Mental Health significantly impacts on all discussions in all internal and external partnership meetings.

EQUALITY, DIVERSITY, AND INCLUSION

With a diverse population distributed across urban and rural areas, understanding the needs of our communities can be complex. It is crucial that we are engaged with all our communities to understand their needs so we can serve them well. The health needs of people in the criminal justice system are increased by additional social needs and inequalities, unemployment, rough sleeping, lack or education, training and social isolation.

ATTACHMENT

<u>Chief Constables report – Mental Health</u>

18 April 2023

SUBJECT: Neighbourhood Crime

PURPOSE OF THE REPORT PRODUCED BY WEST YORKSHIRE POLICE

1. The attached report outlines work undertaken by West Yorkshire Police in respect of Neighbourhood Crime.

RECOMMENDATION

2. That the Mayor/DMPC uses the report to scrutinise Force performance in respect of Neighbourhood Crime.

POLICE AND CRIME PLAN 21-24

- 3. The Police and Crime Plan was developed after extensive public and partner consultation culminating in the creation of 'The Voice of West Yorkshire'. Face to face and online consultation and engagement ran from 1 September 2021-30 November 2021; The Voice of West Yorkshire is one of two key documents which supports the Police and Crime Plan 2021 -24. The document includes the notes of key events and can be found here: police-and-crime-plan-voice-of-west-yorkshire-public-consultation.pdf (westyorks-ca.gov.uk).
- 4. Neighbourhood Crime sits within the Safer Places and Thriving Communities -Priority 3. The Police, Mayor, and partners will focus on the harmful and unacceptable behaviour that targets the different communities of West Yorkshire through an ongoing commitment to Neighbourhood Policing and partnership working in localities. It will tackle the place-based crime that damages people's everyday lives.
- 5. Neighbourhood crime, road safety, and serious violence were the most frequently selected areas of focus under this priority. It was common to receive feedback that people did not want to see 'low level' neighbourhood crime neglected by the police.
- 6. Neighbourhood crime includes domestic burglary, personal robbery, theft from the person and all vehicle crime (except cycle crime).
- 7. As well as being a key Police and Crime Plan measure, this is also a National Policing measure and an update on the current position is provided quarterly to the West Yorkshire Police and Crime panel.
- 8. Driving down robbery is also a focus of Operation Jemlock, the West Yorkshire Police response to delivering the Serious Violent Crime Strategy, and is embedded with the Mayor's Violence Reduction Unit.

KEY INFORMATION

- 9. Mayoral/DMPC Activity to date includes:
 - In July 2021, a partnership bid to reduce motor vehicle crime in neighbourhood areas along the West Yorkshire M62 corridor received £306K from the Home Office Safer Streets Fund. The money was used to reduce the opportunity for motor vehicle crime by improving street lighting and installing and utilising CCTV and ANPR cameras in higher crime areas. The funding was also used for increased engagement and education around vehicle safety throughout the region to prevent vehicles being stolen.
 - West Yorkshire was also again successful in Safer Streets Funding in July 2022, £518K was awarded to West Yorkshire to tackle anti-social behaviour and misuse of motorised quad bikes and motorcycles in residential areas, as well as parks and open spaces. This includes enforcement activity focused on the misuse of vehicles, a youth outreach and diversion programme working with charities in specific areas, and a public engagement campaign to ensure communities do not suffer or tolerate antisocial behaviour.
 - Community Safety Partnerships, Local Authorities, West Yorkshire Police and third sector organisations are working together with the Mayor to deliver distinct and localised aspects.
 - The Mayor/DMPC have set specific targets through the Police and Crime Plan to Keep Neighbourhood Crime below baseline.
 - The Mayors Safer Communities Fund first 3 grant rounds awarded in 2022/23 – 173 projects received a total of £1,037,781.75 with 78 projects (45.35%) stating they were supporting Neighbourhood Crime (£486,367.63) and impacting 23,098 people. Details can be found on our website. www.westyorks-ca.gov.uk/mscf

PARTNERSHIP CONTRIBUTION

The Mayor/DMPC will work with partners to continue to further embed an early intervention and prevention approach to anti-social behaviour, neighbourhood crime and disorder, whilst reducing harm and vulnerability in neighbourhoods.

The Mayor's Community Safety Fund, totalling over £5m annually across the 5 WY Districts, contributes towards distinct programmes of work that look to prevent neighbourhood crime, and support offenders away from a life of crime.

West Yorkshire Combined Authority (WYCA) are in early discussions to host an Anti-Fraud Partnership Event, following points raised at previous Community Outcomes Meetings as well as feedback from the WYCA Casework Team. This partnership event will provide advice on fraud and crime prevention.

EQUALITY, DIVERSITY, AND INCLUSION

Some Individuals and communities may be more vulnerable to Neighbourhood crime based on their protected characteristics and or the communities where they live/work.

ATTACHMENT

<u>Chief Constables report – Neighbourhood Crime</u>

18 April 2023

SUBJECT: Neighbourhood Policing and ASB

PURPOSE OF THE REPORT PRODUCED BY WEST YORKSHIRE POLICE

1. The attached report outlines work undertaken by West Yorkshire Police in respect of Neighbourhood Policing and ASB

RECOMMENDATION

2. That the Mayor/DMPC uses the report to scrutinise Force performance in respect of Neighbourhood Policing and ASB.

POLICE AND CRIME PLAN 21-24

- 3. The Police and Crime Plan was developed after extensive public and partner consultation culminating in the creation of 'The Voice of West Yorkshire'. Face to face and online consultation and engagement ran from 1 September 2021-30 November 2021; The Voice of West Yorkshire is one of two key documents which supports the Police and Crime Plan 2021 -24. The document includes the notes of key events held where road safety was raised as area of concern: police-and-crime-plan-voice-of-west-yorkshire-public-consultation.pdf (westyorks-ca.gov.uk)
- 4. The strategic priority of Safer Places and Thriving Communities focuses on the harmful and unacceptable behaviour that targets the different communities of West Yorkshire, through an ongoing commitment to Neighbourhood Policing and partnership working in localities. It will tackle the place-based crime that damages People's everyday lives, including serious violence, anti-social behaviour, and dangerous driving and speeding.
- 5. The cross-cutting theme of Early Intervention and Prevention received support from both partners and communities, especially in tackling the social issues which communities felt could fuel offending including Anti-Social Behaviour (ASB).

KEY INFORMATION

- 6. Mayoral/DMPC activity to date includes:
- The Mayor pledged to maintain a focus on Neighbourhood Policing through increase of 750 frontline police officers and police staff by May 2024.

- Updates on both of these areas (ASB and the Mayors pledge) are included in the quarterly report to the West Yorkshire Police and Crime Panel.
- At the end of March 2023 the Mayor has helped increase the number of frontline police officers and staff by 516 and is on track to deliver on her pledge by May 2024.
- The Mayor/ Deputy Mayor annually visit all Neighbourhood Policing Teams across West Yorkshire, speaking to staff, communities and members of the public.
- The Mayor and DMPC feed in to consultation which support the reduction of ASB through Public Space Protection orders.
- West Yorkshire has been chosen as one of a number of pilot areas for the immediate justice scheme. The Mayor/DMPC are in the early stages of discussing the scheme and its impact to reduce ASB with partners.

7. Mayor's Safer Communities Fund

The Mayors Safer Communities Fund continues to deliver projects to tackle crime and ASB. Grant Rounds 1-3 have awarded 173 projects a total of over £1.3m. There are currently 78 projects focussing on Neighbourhood Crime and ASB totalling £486,367.63.

PARTNERSHIP CONTRIBUTION

Both statutory and non-statutory partners work at a local level to support Neighbourhood Policing, this may also include PCSO partnership funding arrangements.

EQUALITY, DIVERSITY, AND INCLUSION

There are significant equality, diversity, and inclusion aspects to the Neighbourhood Policing and ASB agenda. Some communities, including those impacted by multiple deprivation, may be much more affected than others.

ATTACHMENT

<u>Chief Constables report – Neighbourhood Policing and ASB</u>

18 April 2023

SUBJECT: Cost of living – Exception paper

PURPOSE OF THE REPORT PRODUCED BY WEST YORKSHIRE POLICE

1. The attached report outlines the work undertaken by West Yorkshire Police in respect of the cost of living potential increase in crime/demand.

RECOMMENDATION

2. That the Mayor/DMPC uses the report to scrutinise WYP.

POLICE AND CRIME PLAN 21-24

- 3. The Police and Crime Plan was developed after extensive public and partner consultation culminating in the creation of 'The Voice of West Yorkshire'. Face to face and online consultation and engagement ran from 1 September 2021-30 November 2021; The Voice of West Yorkshire is one a of two key documents which supports the Police and Crime Plan 2021 -24.
- 4. The plan sets out a series of objectives under each of the priorities which also impact on discussions around the cost of living impact as follows:

Priority 2: Keeping people safe and building resilience

- Understand and mitigate the hidden harm of the COVID-19 pandemic, including child sexual offences and domestic abuse
- Bring a whole person approach to the different strands of vulnerability.
- Reduce exploitation of vulnerable people by disrupting drugs supply and County Lines activity.
- Work in partnership to protect those most vulnerable to Cyber Crime including fraud, online abuse, and exploitation.

Priority 3: Safer Places and Thriving Communities

- Stop young people becoming involved in Serious Violence.
- Through a collective and collaborative approach, target the most dangerous and determined organised criminals who exploit vulnerable people.
- Tackle ASB at the earliest opportunity through a tiered approach of prevention, intervention, and enforcement.
- Tackling inequality and poverty to help communities to increase their prosperity and recover from the impact of COVID-19.

Priority 4: Responding to Multiple and complex needs

 Protecting vulnerable young people and ensuring they do not get exploited and drawn into a life of criminality.

KEY INFORMATION

- 5. Mayoral/DMPC and VRU activity to date includes:
- Setting the annual budget for West Yorkshire Police. This includes agreeing the
 local 'police precept' the part of the Council Tax that helps to fund local
 policing. Every part of the country relies on funding gathered through Council
 Tax payments to support their local police force. The cost of the police precept
 in West Yorkshire is actually the fourth lowest in England and Wales, but it still
 provides 28% of West Yorkshire Police's total net annual budget, with almost
 all of the remainder coming from central government funding.
- The Mayor is in frequent budget conversations with the Chief Constable to ensure West Yorkshire Police continue their work with the funding needed to sustain it during a time of acute cost increases.
- The Mayor has consulted with the public on this years precept proposals.
- Funding gained through the police precept will help us to maintain the safe, just, and inclusive police service we need.
- The Mayor has provided a 9% uplift allocation to the MoJ funded VCSE providers.
- The Mayors Violence Reduction Unit has also made 10% uplift payment to their VCSE providers and where the VRU invests support via Local Authorities to a VCSE provider they received 15% (5% to cover Local Authority costs and the full 10% to be passed to the VCSE provider.
- Within the Combined Authority the Mayor also has a Cost of Living Emergency Fund.
- Mayors Safer Communities Fund In late 2022 the Mayor increased the level of funding projects could apply for from 6k to 8k to support the VCSE sector.
- In February 2023, the Mayor/DMPC awarded the largest ever Mayor's Safer Communities Fund grant round to date at over half a million pounds to 73 projects.
- Mayors Safer Communities Fund In late 2022 the Mayor increased the level of funding projects could apply for from 6k to 8k to support the VCSE sector.

PARTNERSHIP CONTRIBUTION

The Policing and Crime Team have several Partnership Boards including:

- Violence Reduction Unit
- Domestic and Sexual Abuse Board
- Programme Precision
- Children's Risk and Vulnerability Group

Internal Commissioning Group

EQUALITY, DIVERSITY, AND INCLUSION

- It is clear that those who reside in more deprived high crime areas are likely to be hit harder by any potential increases in crime and are more likely to be vulnerable to criminal exploitation.
- People may be more vulnerable to criminal exploitation based on their protected characteristics.

ATTACHMENT

Chief Constables report - Cost of Living impact